



## Senate

General Assembly

**File No. 114**

January Session, 2011

Substitute Senate Bill No. 18

*Senate, March 21, 2011*

The Committee on Insurance and Real Estate reported through SEN. CRISCO of the 17th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

### **AN ACT CONCERNING APPEALS OF HEALTH INSURANCE BENEFITS DENIALS.**

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Subsection (a) of section 38a-226c of the general statutes is  
2 repealed and the following is substituted in lieu thereof (*Effective*  
3 *October 1, 2011*):

4 (a) All utilization review companies shall meet the following  
5 minimum standards:

6 (1) Each utilization review company shall maintain and make  
7 available procedures for providing notification of its determinations  
8 regarding certification in accordance with the following:

9 (A) Notification of any prospective determination by the utilization  
10 review company shall be mailed or otherwise communicated to the  
11 provider of record or the enrollee or other appropriate individual  
12 within two business days of the receipt of all information necessary to

13 complete the review, provided any determination not to certify an  
14 admission, service, procedure or extension of stay shall be in writing.  
15 After a prospective determination that authorizes an admission,  
16 service, procedure or extension of stay has been communicated to the  
17 appropriate individual, based on accurate information from the  
18 provider, the utilization review company may not reverse such  
19 determination if such admission, service, procedure or extension of  
20 stay has taken place in reliance on such determination.

21 (B) Notification of a concurrent determination shall be mailed or  
22 otherwise communicated to the provider of record within two business  
23 days of receipt of all information necessary to complete the review or,  
24 provided all information necessary to perform the review has been  
25 received, prior to the end of the current certified period and provided  
26 any determination not to certify an admission, service, procedure or  
27 extension of stay shall be in writing.

28 (C) The utilization review company shall not make a determination  
29 not to certify based on incomplete information unless it has clearly  
30 indicated, in writing, to the provider of record or the enrollee all the  
31 information that is needed to make such determination.

32 (D) Notwithstanding subparagraphs (A) to (C), inclusive, of this  
33 subdivision, the utilization review company may give authorization  
34 orally, electronically or communicated other than in writing. If the  
35 determination is an approval for a request, the company shall provide  
36 a confirmation number corresponding to the authorization.

37 (E) Except as provided in subparagraph (F) of this subdivision with  
38 respect to a final notice, each notice of a determination not to certify an  
39 admission, service, procedure or extension of stay shall include in  
40 writing (i) the principal reasons for the determination, (ii) the  
41 procedures to initiate an appeal of the determination or the name and  
42 telephone number of the person to contact with regard to an appeal  
43 pursuant to the provisions of this section, and (iii) the procedure to  
44 appeal to the commissioner pursuant to section 38a-478n, as amended  
45 by this act.

46 (F) Each notice of a final determination not to certify an admission,  
47 service, procedure or extension of stay shall include in writing (i) the  
48 principal reasons for the determination, (ii) a statement that all internal  
49 appeal mechanisms have been exhausted, [and] (iii) a statement that  
50 the utilization review company shall provide to the enrollee, upon  
51 request, a copy of all enrollee-specific documents and information that  
52 were not provided by the provider of record or the enrollee and were  
53 considered in such final determination, and (iv) a copy of the  
54 application and procedures prescribed by the commissioner for filing  
55 an appeal to the commissioner pursuant to section 38a-478n.

56 (2) Each utilization review company shall maintain and make  
57 available a written description of the appeal procedure by which either  
58 [the enrollee or] the provider of record or the enrollee may seek review  
59 of determinations not to certify an admission, service, procedure or  
60 extension of stay. An appeal by the provider of record shall be deemed  
61 to be made on behalf of the enrollee and with the consent of such  
62 enrollee if the admission, service, procedure or extension of stay has  
63 not yet been provided or if such determination not to certify creates a  
64 financial liability to the enrollee. The procedures for appeals shall  
65 include the following:

66 (A) Each utilization review company shall notify in writing the  
67 [enrollee and] provider of record and the enrollee of its determination  
68 on the appeal as soon as practical, but in no case later than thirty days  
69 after receiving the required documentation on the appeal.

70 (B) On appeal, all determinations not to certify an admission,  
71 service, procedure or extension of stay shall be made by a licensed  
72 practitioner of the healing arts.

73 (3) With respect to a final determination not to certify an admission,  
74 service, procedure or extension of stay, each utilization review  
75 company shall, not later than five business days after receiving a  
76 request from the enrollee, provide to the provider of record and the  
77 enrollee by electronic mail, facsimile or other expeditious method all  
78 documents and information that were considered in making such final

79 determination.

80 [(3)] (4) The process established by each utilization review company  
81 may include a reasonable period within which an appeal must be filed  
82 to be considered.

83 [(4)] (5) Each utilization review company shall also provide for an  
84 expedited appeals process for emergency or life threatening situations.  
85 Each utilization review company shall complete the adjudication of  
86 such expedited appeals within two business days of the date the  
87 appeal is filed and all information necessary to complete the appeal is  
88 received by the utilization review company.

89 [(5)] (6) Each utilization review company shall utilize written  
90 clinical criteria and review procedures which are established and  
91 periodically evaluated and updated with appropriate involvement  
92 from practitioners.

93 [(6)] (7) Physicians, nurses and other licensed health professionals  
94 making utilization review decisions shall have current licenses from a  
95 state licensing agency in the United States or appropriate certification  
96 from a recognized accreditation agency in the United States, provided  
97 [,] any final determination not to certify an admission, service,  
98 procedure or extension of stay for an enrollee within this state, except  
99 for a claim brought pursuant to chapter 568, shall be made by a  
100 physician, nurse or other licensed health professional under the  
101 authority of a physician, nurse or other licensed health professional  
102 who has a current Connecticut license from the Department of Public  
103 Health.

104 [(7)] (8) In cases where an appeal to reverse a determination not to  
105 certify is unsuccessful, each utilization review company shall [assure]  
106 ensure that a practitioner in a specialty related to the condition is  
107 reasonably available to review the case. When the reason for the  
108 determination not to certify is based on medical necessity, including  
109 whether a treatment is experimental or investigational, each utilization  
110 review company shall have the case reviewed by a physician who is a

111 specialist in the field related to the condition that is the subject of the  
112 appeal. Any such review, except for a claim brought pursuant to  
113 chapter 568, that upholds a final determination not to certify in the  
114 case of an enrollee within this state shall be conducted by such  
115 practitioner or physician under the authority of a practitioner or  
116 physician who has a current Connecticut license from the Department  
117 of Public Health. The review shall be completed within thirty days of  
118 the request for review. The utilization review company shall be  
119 financially responsible for the review and shall maintain, for the  
120 commissioner's verification, documentation of the review, including  
121 the name of the reviewing physician.

122     ~~[(8)]~~ (9) Except as provided in subsection (e) of this section, each  
123 utilization review company shall make review staff available by toll-  
124 free telephone, at least forty hours per week during normal business  
125 hours.

126     ~~[(9)]~~ (10) Each utilization review company shall comply with all  
127 applicable federal and state laws to protect the confidentiality of  
128 individual medical records. Summary and aggregate data shall not be  
129 considered confidential if it does not provide sufficient information to  
130 allow identification of individual patients.

131     ~~[(10)]~~ (11) Each utilization review company shall allow a minimum  
132 of twenty-four hours following an emergency admission, service or  
133 procedure for an enrollee or his representative to notify the utilization  
134 review company and request certification or continuing treatment for  
135 that condition.

136     ~~[(11)]~~ (12) No utilization review company may give an employee  
137 any financial incentive based on the number of denials of certification  
138 such employee makes.

139     ~~[(12)]~~ (13) Each utilization review company shall annually file with  
140 the commissioner:

141     (A) The names of all managed care organizations, as defined in

142 section 38a-478, that the utilization review company services in  
143 Connecticut;

144 (B) Any utilization review services for which the utilization review  
145 company has contracted out for services and the name of such  
146 company providing the services;

147 (C) The number of utilization review determinations not to certify  
148 an admission, service, procedure or extension of stay and the outcome  
149 of such determination upon appeal within the utilization review  
150 company. Determinations related to mental or nervous conditions, as  
151 defined in section 38a-514, shall be reported separately from all other  
152 determinations reported under this subdivision; and

153 (D) The following information relative to requests for utilization  
154 review of mental health services for enrollees of fully insured health  
155 benefit plans or self-insured or self-funded employee health benefit  
156 plans, separately and by category: (i) The reason for the request,  
157 including, but not limited to, an inpatient admission, service,  
158 procedure or extension of inpatient stay or an outpatient treatment, (ii)  
159 the number of requests denied by type of request, and (iii) whether the  
160 request was denied or partially denied.

161 [(13)] (14) Any utilization review decision to initially deny services  
162 shall be made by a licensed health professional.

163 Sec. 2. Subsection (m) of section 38a-479aa of the general statutes is  
164 repealed and the following is substituted in lieu thereof (*Effective*  
165 *October 1, 2011*):

166 (m) Each utilization review determination made by or on behalf of a  
167 preferred provider network shall be made in accordance with sections  
168 38a-226 to 38a-226d, inclusive, as amended by this act, except that any  
169 initial appeal of a determination not to certify an admission, service,  
170 procedure or extension of stay shall be conducted in accordance with  
171 subdivision [(7)] (8) of subsection (a) of section 38a-226c, as amended  
172 by this act, and any subsequent appeal shall be referred to the

173 managed care organization on whose behalf the preferred provider  
174 network provides services. The managed care organization shall  
175 conduct the subsequent appeal in accordance with said subdivision.

176 Sec. 3. Subdivision (12) of subsection (d) of section 38a-479bb of the  
177 general statutes is repealed and the following is substituted in lieu  
178 thereof (*Effective October 1, 2011*):

179 (12) A provision that the preferred provider network shall ensure  
180 that utilization review determinations are made in accordance with  
181 sections 38a-226 to 38a-226d, inclusive, as amended by this act, except  
182 that any initial appeal of a determination not to certify an admission,  
183 service, procedure or extension of stay shall be made in accordance  
184 with subdivision [(7)] (8) of subsection (a) of section 38a-226c, as  
185 amended by this act. In cases where an appeal to reverse a  
186 determination not to certify is unsuccessful, the preferred provider  
187 network shall refer the case to the managed care organization which  
188 shall conduct the subsequent appeal, if any, in accordance with said  
189 subdivision.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>October 1, 2011</i>	38a-226c(a)
Sec. 2	<i>October 1, 2011</i>	38a-479aa(m)
Sec. 3	<i>October 1, 2011</i>	38a-479bb(d)(12)

**INS**      *Joint Favorable Subst.*

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

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***OFA Fiscal Note******State Impact:*** None***Municipal Impact:*** None***Explanation***

There is no fiscal impact to the state or municipalities as this bill relates only to the notification requirements of private utilization review companies.

***The Out Years******State Impact:*** None***Municipal Impact:*** None



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**OLR Bill Analysis****sSB 18*****AN ACT CONCERNING APPEALS OF HEALTH INSURANCE BENEFITS DENIALS.*****SUMMARY:**

By law, a utilization review company must notify health benefit plan enrollees and health care providers of its final determination not to certify a hospital admission or extended stay, service, or procedure.

This bill requires the notice to include a statement that the company will give the enrollee, upon request, a copy of all the information and “enrollee-specific documents” (which the bill does not define) that were (1) not provided by the provider or enrollee and (2) considered in its final determination.

The bill also requires the company, within five business days of an enrollee’s request, to provide the enrollee and provider with all documents and information considered in making its final determination. This information must be provided by email, fax, or other expeditious method.

EFFECTIVE DATE: October 1, 2011

**BACKGROUND*****Utilization Review Company***

A utilization review company performs prospective and concurrent assessments of the necessity and appropriateness of health care services given to or proposed for a Connecticut resident.

***Notification of Final Determinations***

Current law requires a utilization review company’s written notice

of its final determination not to certify a hospital admission or extended stay, service, or procedure to include (1) the principal reasons for the determination, (2) a statement that all internal appeal mechanisms have been exhausted, and (3) a copy of the application and procedures to file an external appeal to the insurance commissioner.

**COMMITTEE ACTION**

Insurance and Real Estate Committee

Joint Favorable Substitute

Yea 13      Nay 7      (03/08/2011)